

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 OES-07 SSO-00 NSCE-00

USIE-00 INRE-00 ACDA-07 CIAE-00 INR-07 L-03

NSAE-00 NSC-05 EB-07 NRC-05 FEAE-00 DODE-00 SS-15

PM-04 H-01 PA-01 PRS-01 SP-02 OIC-02 IOE-00

ARA-06 EA-07 NEA-10 /127 W

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O R 021709Z JUN 77

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC IMMEDIATE 1936

INFO USERDA HQ WASHDC

USERDA HQ GERMANTOWN

AMCONSUL CAPE TOWN

C O N F I D E N T I A L VIENNA 4488

USIAEA

PASS IO/SCT

E.O. 11652: GDS

TAGS: AORG, IAEA, SF

SUBJECT: JUNE BOARD MEETING: AGENDA ITEMS 7 AND 8: DESIGNATION
OF BOARD MEMBERS; AMENDMENT OF ARTICLE VI OF STATUTE

REF: A) IAEA VIENNA 4377 (NOTAL), B) VIENNA 4444

SUMMARY: RE DESIGNATION OF BOARD MEMBERS, MISSION REQUESTS
INSTRUCTIONS TO PLACE ON RECORD OUR STRONG OBJECTIONS TO
A DESIGNATION WHICH IS CLEAR VIOLATION OF AIEA STATUTE.
WITH REGARD TO ARTICLE VI, INSTRUCTIONS ARE REQUESTED TO
PERMIT FLEXIBILITY TO MEET SITUATION AS IT MAY
DEVELOP. END SUMMARY.

1. CANADIAN AMBASSADOR (CARTER) HOSTED WORKING LUNCH
JUNE 1 FOR GENERAL REVIEW OF BOARD AGENDA ITEMS. IN
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ATTENDANCE, IN ADDITION TO MYSELF, WERE REPS OF U.K.,
JAPAN, NETHERLANDS, FRG, FRANCE, BELGIUM, DENMARK, ITALY,
AUSTRALIA, PROTUGAL. WHILE A NUMBER OF THE AGENDA
ITEMS WERE TOUCHED UPON, MAIN FOCUS OF DISCUSSION WAS
ON TWIN ISSUES OF SOUTH AFRICA'S DESIGNATED STATUS
AND PROPOSED REVISION OF ARTICLE VI OF IAEA STATUTE.

2. ON REQUEST, I GAVE AN ACCOUNT ATTEMPT TO ACHIEVE PACKAGE DEAL CULMINATING IN THE MAY 30 MEETING WHICH RESULTED IN COLLAPSE OF EFFORTS, WHICH MIGHT HAVE RESOLVED BOTH ISSUES (REF. B). IN ENSUING DISCUSSION, THERE WAS GENERAL AGREEMENT THAT SOUTH AFRICA'S CHANCES OF REMAINING ON BOARD ARE NOW NIL; THAT EVEN SHOULD BOARD CHAIRMAN CISSE (WHO I BELIEVE FAVORS CONTINUATION OF SAG'S DESIGNATED STATUS) PRESENT A LIST INCLUDING SOUTH AFRICA, IT WOULD BE SUCCESSFULLY CHALLENGED AND SOUTH AFRICA WOULD BE REPLACE BY ANOTHER AFRICAN STATE. THERE WAS GENERAL AGREEMENT THAT A VOTE SHOUDL BE AVOIDED ON THE ISSUE, NOT ONLY BECAUSE A VOTE COULD NOT SUSTAIN SOUTH AFRICA'S STATUS BUT BECAUSE TRADITIONAL CONSENSUS PROCEDURE IS ADVANTAGEOUS TO DEVELOPED MEMBERS WHICH ARE IN MINORITY ON BOARD. IT WAS FELT THAT BEST RECOURSE WOULD BE INSTEAD TO MAKE STATEMENTS FOR THE RECORD POINTING OUT THAT REFUSAL OF BOARD FOR POLITICAL REASONS TO DESIGNATE A MEMBER GENERALLY REGARDE AS ONE OF REGIONALLY MOST ADVANCED IS CONTRARY TO IAEA STATUTE AND COULD HAVE FAR REACHING CONSEQUENCES.

3. MISSION THEREFORE REQUEST INSTRUCTIONS AUTHORIZING US REP AT BOARD TO MAKE STATEMENT ALONG ABOVE LINES; AND IN EVENT OF A VOTE TO JOIN OTHERS IN SUPPORTING SOUTH AFRICA'S RE-DESIGNATION IN ACCORDANCE WITH ARTICLE VI A.1. OF STATUTE.

4. DISCUSSION ON HOW NEXT TO HANDLE ARTICLE VI
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AMENDMENT PROPOSAL WAS NOT ENTIRELY CONCLUSIVE. GROUP WAS SPLIT 50/50 ON WHETHER TO STONEWALL ANY PROPOSAL FOR NEW BOARD SEATS OR TO ACCEPT A QUICK FIX WHEREBY MESA AND AF REGIONS WOULD EACH GAIN AN ADDITIONAL ELECTIVE SEAT. CONSENSUS WAS REACHED TO MAINTAIN AT THE JUNE 10 CONSULTATION MEETING A POSITION OF OPPOSITION TO ANY REVISION, AS WAS TAKEN BY DEVELOPED STATES AT INITIAL ROUND OF CONSULTATIONS MARCH 3. POSTURE AT JUNE BOARD TO AWAIT FURTHER CONSULTATIONS WITH BOARD CHAIRMAN CISSE FOLLOWING HIS ARRIVAL NEXT WEEK. IF BOARD CONSENSUS DEVELOPED FOR TWO ADDITIONAL SEATS, TO SUPPORT THAT. IF NO CONSENSUS DEVELOPED, EITHER TO GO ALONG WITH CREATION OF BOARD COMMITTEE TO STUDY MATTER OR TO STONEWALL REVISION PROPOSAL.

5. ON BALANCE, I DO NOT SEE IT AS IN OUR INTERESTS TO ACTIVELY SUPPORT EITHER THE 2-SEAT REVSION PROPOSAL WHICH, WITH SOUTH AFRICA'S REPLACEMENT, WOULD GIVE THE

LDC'S THREE ADDITIONAL BOARD SEATS, OR THE
COMMITTEE ROUTE WHICH, WHILE DELAYING THE PROCESS,
WOULD PROBABLY RESULT IN MUCH LARGER INCREASE IN
BOARD MEMBERSHIP. THEREFORE, UNLESS THERE SHOULD EMERGE
A CONSENSUS SUPPORTING EITHER ALTERNATIVE OF SIGNIFICANT
WIEGHT TO PLACE US IN A POSITION OF FUTILE ISOLATION,
I REQUEST INSTRUCTIONS AUTHORIZING US REP TO MAKE
STATEMENT STRONGLY OPPOSING REVISION OF ARTICLE VI
ALONG LINES OF US STATEMENT ON THIS QUESTION AT
FEBRUARY BOARD MEETING. STONE

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